

Message Text

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SUBJECT: UN FIFTH COMMITTEE - US STATEMENT ON CONTINUATION OF
JOINT INSPECTION UNIT

FOLLOWING IS TEXT OF US STATEMENT BY DAVID STOTTLEMYER IN UNGA
FIFTH COMMITTEE ON THE QUESTION OF CONTINUATION OF THE JOINT
INSPECTION UNIT:

THE QUESTION NEW BEFORE THIS COMMITTEE -- WHETHER TO CONTINUE
THE EXISTENCE OF THE JOINT INSPECTION UNIT AND IF SO ON WHAT TERMS--
IS ONE IN WHICH MY DELEGATION TAKES PARTICULAR INTEREST. AS A MEM-
BER OF THE COMMITTEE OF FOURTEEN IN 1966, MY DELEGATION PARTICIPATED
INITIALLY IN FORMULATING THE RECOMMENDATIONS WHICH EMANATED
FROM THAT BODY AND WHICH SUBSEQUENTLY WERE ENDORSED BY THE
GENERAL ASSEMBLY. ONE OF THOSE RECOMMENDATIONS CALLED FOR THE EST-
ABLISHMENT OF A JOINT INSPECTION UNIT: CHARGED WITH THE BROADEST
POWERS OF INVESTIGATION IN ALL MATTERS HAVING A BEARING ON THE
EFFICIENCY OF THE SERVICES AND THE PROPER USE OF FUNDS UNDER
THE JOINT INSPECTION UNIT WAS ESTABLISHED BY THE GENERAL ASSEMBLY
IN 1968 FOR AN INITIAL PERIOD OF FOUR YEARS, AND WAS CONTINUED UNTIL
DECEMBER 31, 1977 BY DECISION OF THE GENERAL ASSEMBLY IN 1970
AND 1972. THE UNITED STATES SUPPORTED EACH OF THESE DECISIONS

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BY THE GENERAL ASSEMBLY.

IT IS WORTHY OF NOTE THAT A STRONG BODY OF OPINION -- AS EXPRESSED BY ECOSOC, THE ACC THE AVABQ AND INDIVIDUAL DELEGATIONS -- FAVORS CONTINUATION OF THE JIU. THIS IS SO, WE BELIEVE, BECAUSE THAT UNIT HAS PERFORMED A MOST IMPORTANT FUNCTION BOTH FOR MEMBER STATES AND THE VARIOUS ORGANIZATIONS OF THE UN SYSTEM. OVERALL IT HAS BEEN CONCERNED WITH MAKING ASSESSMENTS OF, AND PROVIDING SUGGESTIONS ON, HOW TO ENSURE THE MOST EFFECTIVE, EFFICIENT AND ECONOMICAL USE OF RESOURCES MADE AVAILABLE TO THE UNITED NATIONS ORGANIZATIONS, BY MEMBER STATES. THIS IS NOT TO SAY THAT THE JIU IS ABOVE IMPROVEMENT. ON THE CONTRARY, LIKE ANY OTHER HUMAN ENDEAVOR, THE REPORTS PREPARED BY THE INDIVIDUAL INSPECTORS AND ON PARTICULAR SUBJECTS HAVE BEEN OF VARYING QUALITY. ON BALANCE, HOWEVER, MY DELEGATION BELIEVES THAT THE INSPECTORS INDIVIDUALLY, AND THE UNIT COLLECTIVELY, HAVE MADE IMPORTANT CONTRIBUTIONS FOR STRENGTHENING THE PERFORMANCE OF THE UNITED NATIONS SYSTEM IN CARRYING OUT ITS MANY AND VARIED PROGRAM OBJECTIVES.

RECOGNIZING THE TIME PRESSURES FACING THIS COMMITTEE, AND FOR THE SAKE OF BRIEFLY, MY DELEGATION WISHES TO COMMENT AT THIS TIME ONLY ON A FEW POINTS. VIEWS EXPRESSED BY MANY PREVIOUS SPEAKERS ARE SHARED BY MY DELEGATION; WE WOULD NOTE HERE IN PARTICULAR THAT EXCELLENT STATEMENT MADE A FEW DAYS AGO BY MY NEIGHBOR, THE DISTINGUISHED REPRESENTATIVE OF UPPER VOLTA.

THE UNITED STATES IS PARTICULARLY INTERESTED IN THE QUESTION OF EXTERNAL EVALUATION AND IN THE JIU ASSUMING A BROADER MANDATE IN THIS FUNCTION IN THE FUTURE. THIS IS AN INCREASINGLY SERIOUS MATTER FOR MY GOVERNMENT. AS THE SCOPE AND IMPORTANCE OF UN SYSTEM OPERATIONS HAVE INCREASED, WE BELIEVE THERE HAS BEEN A CORRESPONDING INCREASE IN THE NEED FOR MEMBER STATES TO HAVE OBJECTIVE AND SYSTEMATIC REPORTING ON THE EFFECTIVENESS OF THOSE OPERATIONS. WE BELIEVE THAT IMPROVED RESOURCE MANAGEMENT AND UTILIZATION WOULD SERVE THE INTERESTS OF BOTH DEVELOPED AND DEVELOPING COUNTRIES.

OUR INTEREST IN, AND CONCERN FOR, THE ESTABLISHMENT OF EFFECTIVE PROGRAM EVALUATION WITHIN THE UNITED NATIONS DATES BACK TO THE COMMITTEE OF FOURTEEN IN 1966. IN THE REPORT OF UNCLASSIFIED

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THAT BODY (A/6343) IN SECTION VII ONE WILL FIND A SUB-SECTION ON EVALUATION WHICH MY DELEGATION ADVOCATED BY INCLUDED IN THE COMMITTEE'S REPORT. UNFORTUNATELY, THE EVALUATION SEED PLANTED BY THE COMITE OF 14 DID NOT TAKE ROOT, AND IT WAS FOR THIS REASON THAT IN EARLY JANUARY 1972 THE PARAMOUNT REPRESENTATIVE OF THE UNITED STATES REQUESTED THE SECRETARY GENERAL TO CIRCULATE A PAPER AS AN OFFICIAL DOCUMENT (A/8658) ENTITLED QUE SUGGESTIONS OF THE UNITED STATES TO

STRENGTHEN INSPECTION AND EVALUATION WITHIN THE UNITED NATIONS.
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DURING THE 28TH SESSION OF THE GENERAL ASSEMBLY IN 1973, MY DELEGATION REAFFIRMED THE NEED FOR AN QTE EFFECTIVE EVALUATION SYSTEM UNQTE WHEN WE PRESENTATED OUR VIEWS ON THE PROPOSED PROGRAM BUDGET AND MEDIUM TERM PLAN, AT THE 57TH SESSION OF ECOSOC, IN THE SUMMER OF 1974, AND THE UNITED STATES REPRESENTATIVE SPOKE ON THE QTE NEED FOR A UN SYSTEM-WIDE EVALUATION MECHANISM UNQTE, WHICH WAS FOLLOWED BY OUR ADDRESSING THIS QUESTION, ALONG WITH OTHER DELEGATIONS, AT SOME LENGTH DURING THE COURSE OF 1975 IN THE AD HOC WORKING GROUP ON UN PROGRAM AND BUDGET MACHINERY, A BODY ESTABLISHED BY THE 20TH GENERAL ASSEMBLY. THE REPORT OF THE WORKING GROUP CONTAINS A SUB-SECTION ON THIS QUESTION WHICH IS SIGNIFICANT IN THE CONCLUSION REACHED, AND I QUOTE THAT CONCLUSION, -- QTE IT WAS GENERALLY AGREED THAT FURTHER STRENGTHENING OF THE EVALUATION FUNCTION IN THE UNITED NATIONS IS DESIRABLE UNQTE. PARALLEL TO THE MEETING OF THE WORKING GROUP ON UN PROGRAM AND BUDGET MACHINERY, THE GROUP OF EXPERTS ON THE STRUCTURE OF THE UN SYSTEM WAS DRAFTING ITS REPORT WHICH INCLUDED A RECOMMENDATION FOR THE ESTABLISHMENT OF A MECHANISM FOR THE INDEPENDENT EVALUATION OF PROGRAM IMPLEMENTATION. EARLIER THIS YEAR, THE SUBJECT WAS CONSIDERED IN THE CPC AND THEN IN ECOSOC ITSELF AND, ALSO, IN THE AD HOC COMMITTEE ON THE RESTRUCTURING OF THE ECONOMIC AND SOCIAL STRUCTURES OF THE UN SYSTEM.

MR. CHAIRMAN, WE BELIEVE, AFTER HAVING CONSIDERED THE VARIOUS OTHER ALTERNATIVES, THAT THE JIU COULD AND SHOULD PLAY A SIGNIFICANT ROLE WITH REGARD TO THE EXTERNAL EVALUATION FUNCTION -- I.E., THE JIU CAN PERFORM SUCH A ROLE ON A SYSTEM-WIDE BASIS. WE SAY THIS BECAUSE AS ESSENTIAL ELEMENT OF PROGRAM BUDGETING -- WHICH HAS BEEN INSTITUTED NOT ONLY IN THE UNCLASSIFIED

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UNITED NATIONS ITSELF BUT IN MOST OF THE SPECIALIZED AGENCIES -- IS EFFECTIVE MONITORING OF PROGRAM IMPLEMENTATION AND APPRAISAL OF PROGRAM ACCOMPLISHMENTS.

PRIMARILY WHAT IS NEEDED IN OUR VIEW IS A MECHANISM WHICH CAN SERVICE THE INTERGOVERNMENTAL ORGANIZATIONS AND MEMBER STATES WITH INFORMATION ON PROGRAM MANAGEMENT AND EXECUTION AND PROGRESS TOWARDS ACHIEVING PROGRAM OBJECTIVES. SUCH A MECHANISM WOULD MEASURE AND REPORT ON THE EXTENT TO WHICH PROGRAM OBJECTIVES ARE ACHIEVED, THE IMPACT OF PROGRAMS IN RELATION TO THE OVERALL EFFORT OF WHICH THEY ARE A PART, AND THE EFFECTIVENESS AND EFFICIENCY OF COMPONENTS OF THE UN SYSTEM RESPONSIBLE FOR PROGRAM EXECUTION. THIS MECHANISM SHOULD BE COMPLETELY INDEPENDENT OF THE SECRETARIATS OF THE VARIOUS UN AGENCIES. FURTHERMORE, IT SHOULD HAVE BROAD

AUTHORITY AND RESPONSIBILITY FOR PROVIDING GOVERNING BODIES OF THE AGENCIES -- AND MEMBER GOVERNMENTS IN GENERAL -- WITH THE INFORMATION RESULTING FROM SELECTIVE REVIEWS OF THE EXTENT TO WHICH MAJOR PROGRAMS ARE ACHIEVING THEIR STATED OBJECTIVES IN AN EFFECTIVE, EFFICIENT, AND ECONOMICAL MANNER.

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THESE SELECTIVE REVIEWS SHOULD BE CONDUCTED IN ACCORDANCE WITH A TIME-PHASED PLAN THAT, BASED ON A AGREED ASSIGNMENT OF PRIORITIES, WOULD PROVIDE FOR CONTINUOUS SYSTEMATIC COVERAGE OVER THE FULL RANGE OF ALL SIGNIFICANT PROGRAMS. THE REPORTS FOR EVALUATION PRUPOSES SHOULD INCLUDE RECOMMENDATIONS FOR CORRECTIVE MEASURES TO IMPORVE THE EXECUTIVE OF PROGRAMS CONSISTENT WITH THE CHARTERS ESTABLISHING UN AGENCIES, AND WITH GOVERNING BOARD POLICIES.

IN CONDUCTING THE PROCESS WE ARE SUGGESTING, THE JIU COULD BE GUIDED BY EVALUATION STANDARDS AND PROCEDURES SUCH AS THOSE CIRCULATED BY THE US DELEGATION TO THE WORKING GROUP ON THE UNITED NATIONS PROGRAM AND BUDGET MACHINERY IN DOCUMENT A/AC.173/2 OF MAY 12, 1975. PROVISION SHOULD BE MADE ALSO FOR SYSTEMATIC FOLLOW-UP REPORTING ON ACTIONS TAKEN TO IMPLEMENT APPROVED RECOMMENDATIONS.

THE FULL ESTABLISHMENT OF THE EXTERNAL EVALUATION PROCESS

THAT WE ARE SUGGESTING WOULD NOT SUBSTITUTE FOR THE NECESSARY
INTERNAL EVALUATION RESPONSIBILITIES OF THE EXECUTIVE HEADS
OF THE VARIOUS UN ORGANIZATIONS. HOWEVER, WE BELIEVE EXTERNAL
EVALUATION COULD ASSIST IN IMPROVING THESE INTERNAL PROCEDURES
BY CONDUCTING COMPARATIVE STUDIES THROUGHOUT THE SYSTEM.
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LET ME BE CLEAR THAT WE ARE NOT TALKING ABOUT A DECISION
MAKING PROCESS. RATHER, WE ARE SUGGESTING A PROCESS TO ASSIST
RESPONSIBLE DECISION MAKING BY THE APPROPRIATE INTERGOVERNMENTAL
BODIES. THIS PROCESS WOULD NOT INFRINGE ON NATIONAL DECISION
MAKING REGARDING THE CONTENT OF PROGRAMS OF THE PRIORITIES
THAT ARE ASSIGNED. IT WOULD BE A MEANS TO CHECK ON THE
EXTENT TO WHICH AGREED UN SYSTEM PROGRAMS AND PRIORITIES ARE
EXECUTED IN THE MOST EFFECTIVE, EFFICIENT AND ECONOMICAL MANNER.
A CAPACITY FOR PROVIDING MEMBER GOVERNMENTS WITH OBJECTIVE AND
SYSTEMATIC REPORTS ON PROGRAM IMPLEMENTATION COULD STRENGTHEN
CONFIDENCE IN INDIVIDUAL COMPONENTS OF THE UN SYSTEM, AS WELL AS
IN THE SYSTEM AS A WHOLE.

IN CONSIDERING THE CONTINUATION OF THE JIU, WE HAVE THE
BENEFIT OF THREE HELPFUL REPORTS. AS OTHERS HAVE INDICATED,
THESE REPORTS SHARE MUCH IN COMMON, FOR WORKING PURPOSES, WE
BELIEVE THAT THE DRAFT STATUTE PROVIDED BY THE ACABQ IN THE
ANNEX TO ITS REPORT (DOCUMENT A/31/325), AS PRESENTED BY THAT
COMMITTEE'S DISTINGUISHED CHAIRMAN TO THIS BODY SOME DAYS AGO,
PROVIDES A GOOD BASIS FOR OUR CONSIDERATION OF THIS ISSUE.
HOWEVER, AS WILL BE APPARENT FROM MY REMARKS, OUR POSITION ON
IMPORTANT ASPECTS OF THE JIU STATUTE REFLECTS HELPFUL POINTS
INCLUDED IN THE OTHER DRAFT STATUTES.

MY DELEGATION WOULD LIKE TO SUGGEST SEVERAL CHANGES IN THE
DRAFT STATUTE IN DOCUMENT A/31/325 -- CHANGES WHICH WE BELIEVE
WOULD STRENGTHEN THE JIU AND IMPROVE ITS ROLE IN THE UN SYSTEM.

FIRST AND FOREMOST, WE BELIEVE THE JIU COULD MOST EFFECTIVELY
ASSIST INTERGOVERNMENTAL BODIES IN FULFILLING THEIR RESPONSIBILITIES
FOR EXTERNAL EVALUATION IF WERE ABLE TO EXERCISE ITS
OWN DISCRETION IN PERFORMING SELECTIVE REVIEWS OF PROGRAM EXECUTION.
FOR THAT REASON, WE PURPOSE THAT ARTICLE 5.2 BE
AMENDED. SPECIFICALLY, IN THE FOURTH LINE WE SUGGEST THAT THE
WORD QTE AT ITS OWN INITIATIVE UNQTE BE ADDED AFTER THE WORDS
QTE THESE BODIES UNQTE. ALSO, WE SUGGEST THAT THE PHRASE
QTE AT THE REQUEST OF THE EXECUTIVE HEADS UNQTE IN LINE FIVE
BE DELETED FROM THE FINAL SENTENCE IN THE SAME ARTICLE.

RELATED TO THIS POINT, MY DELEGATION BELIEVES THAT ARTICLE
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12 SHOULD BE AMENDED BY ADDING A NEW SENTENCE WHICH WOULD READ:

QTE THE UNIT MAY ALSO PREPARE SUCH REPORT ON ITS OWN INITIATIVE UNQTE. THIS HAS AS ITS PURPOSE ASSURING THAT THE UNIT WOULD BE FREE TO EXERCISE ITS OWN DISCRETION REGARDING THE PREPARATION OF FOLLOW-UP REPORTS ON THE IMPLEMENTATION OF APPROVED RECOMMENDATIONS TO HELP ASSURE THAT SERIOUS ATTENTION WOULD BE GIVEN TO THEIR BEING ACTED UPON FULLY AND IN A TIMELY MANNER.

IN PASSING LET ME NOTE, MR. CHAIRMAN, THAT WE ASSUME THAT ABSENCE OF A PROVISION EXPLICITLY AUTHORIZING THE UNIT TO EMPLOY SUCH EXPERTS OR CONSULTANTS AND AUXILIARY STAFF AS DEEMS NECESSARY, WOULD NOT PRECLUDE THEIR USE. WE BELIEVE THIS WOULD BE AN IMPORTANT ADJUNCT FOR THE UNIT IN FULFILLING ITS EXTERNAL EVALUATION FUNCTION.

MR. CHAIRMAN, AS A FURTHER MEANS OF SUPPORTING THE INDEPENDENCE OF THE UNIT FROM THE SECRETARIATS, WE BELIEVE IT WOULD BE APPROPRIATE TO REPLACE THE SECOND SENTENCE IN ARTICLE 20 WITH LANGUAGE ALONG THE FOLLOWING LINES:

QTE THE UNIT SHALL SUBMIT ITS BUDGET ESTIMATES TO THE ADMINISTRATIVE COMMITTEE ON COORDINATION FOR INITIAL REVIEW. THE CHAIRMAN OF THE ADMINISTRATIVE COMMITTEE ON COORDINATION SHALL TRANSMIT THE ESTIMATES, TOGETHER WITH THE COMMENTS OF THE ADMINISTRATIVE COMMITTEE ON COORDINATION, TO THE ADVISORY COMMITTEE ON ADMINISTRATIVE AND BUDGETARY QUESTIONS. THE PROPOSED BUDGET, TOGETHER WITH THE REPORT THEREON BY THE ADVISORY COMMITTEE ON ADMINISTRATIVE AND BUDGETARY QUESTIONS, SHALL THEN BE SUBMITTED TO THE UN GENERAL ASSEMBLY FOR CONSIDERATION AND APPROVAL. THE UNIT SHALL BE INVITED TO REPRESENTED AT DISCUSSIONS OF ITS BUDGET AT THE ADMINISTRATIVE COMMITTEE ON COORDINATION, THE ADVISORY COMMITTEE ON ADMINISTRATIVE AND BUDGETARY QUESTIONS AND THE GENERAL ASSEMBLY OF THE UNITED NATIONS UNQTE.

THIS PROCEDURE WOULD PROVIDE THE UNIT'S OWN BUDGET ESTIMATES WOULD BE PRESENTED TO THE GENERAL ASSEMBLY FOR CONSIDERATION AND APPROVAL, WHILE STILL ALLOWING THE SECRETARY GENERAL, THE ADMINISTRATIVE COMMITTEE ON COORDINATION AND THE ADVISORY COMMITTEE ON ADMINISTRATIVE AND BUDGETARY QUESTIONS TO COMMENT ON UNCLASSIFIED

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THEM AS APPROPRIATE.

FINALLY, MR. CHAIRMAN, WE SHARE WITH OTHER MEMBERS OF THIS

COMMITTEE RESERVATIONS CONCERNING THE PROVISIONS OF THE DRAFT
TATUTE PERTAINING TO THE APPONTMENT OF INSPECTORS. WOTHOUT
BEING SPECIFIC, WE BELIEVE THAT THE APPOITNMENT PROCESS SHOULD
EMPHASIZE THAT THE UNIT REPRESENTS THE INTERESTS OF THE MEMBER
GOVERNMENTS. WHAT IS NEEDED ABOVE ALL ESLE -- IF THE INSPECTORS
ARE TO BE ABLE TO PERFORM THEIR TASK OBJECTIVELY, INDEPENDELTLY,
AND PROFESSIONALLY -- IS TO ENSURE THAT INDIVIDUALS APPOINTED TO
THE JIU POSSES THE HIGHEST POSSIBLE DEGREE OF COMPENTENCE AND
INTEGRITY, AND THAT THE PROCESS BE AS NON-POLTICIZED AS POSSIBLE.

IN CONCLUSION, MY DELEGATION FULLY SUPPORTS THE ESTABLISH-
MENT OF THE JIU AS RECOMMENDED BY THE AVAB1N BUT THE SOME
MODIFICATIONS IN THE STATUTE PROPOSED. OUR PRIMARY CONCERN IS
THAT IN THE FUTURE THE JIU WILL HAVE THE MANDATE AND CAPABILITY
TO EFFECTIVELY PARTICIPATE IN EXTERNAL EVALUATION.
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